

## Message Text

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ACTION EUR-25

INFO OCT-01 IO-15 ISO-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00

MBFR-04 SAJ-01 ACDA-19 AEC-11 OIC-04 DRC-01 H-03

NSC-10 SS-15 OMB-01 /163 W  
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FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 1924

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INFO ALL NATO CAPITALS 3324

USNMR SHAPE

USDOCOSOUTH

USLOSACLANT

USCINCEUR

USMISSION GENEVA

C O N F I D E N T I A L USNATO 4702

E. O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: INTERNATIONAL MILITARY REPRESENTATION

GENEVA FOR USDEL CSCE

REF: A. STATE 195830; B. USNATO 4557 (LIMDIS)

SUMMARY: MC CHAIRMAN AND SACEUR ASKED COUNCIL TO SUPPORT HAVING NATO INTERNATIONAL MILITARY REPS PRESENT IN MBFR PLENARIES AND WORKING GROUPS IN VIENNA, PERHAPS AS ACCREDITED MEMBERS OF NATIONAL DELEGATIONS, SO THAT THEY COULD GIVE EXPERT MILITARY ADVICE ON BASIS OF FIRST HAND EXPERIENCE. SEVERAL PERMREPS IN REPLY RECOGNIZED THEIR VIEWPOINT, BUT MORE REMAINED CONCERNED ABOUT BLOC-TO-BLOC ASPECTS OF INTERNATIONAL MILITARY REPRESENTATION IN FORMAL NEGOTIATIONS AND ASKED FOR TIME TO REFLECT ON QUESTION. COUNCIL WILL RETURN TO QUESTION NEXT WEEK. ACTION CONFIDENTIAL

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REQUESTED: GUIDANCE AS PROMISED IN REF A, TAKING INTO ACCOUNT NAC DISCUSSION. END SUMMARY

1. SYG LUNS REFERRED TO DISCUSSION AT PERMREPS LUNCH (REF B) ON

QUESTION OF MILITARY REPRESENTATION IN MBFR TALKS, AND INVITED STATEMENT BY MC CHAIRMAN STEINHOFF.

2. STEINHOFF SAID COMMON VIEW OF MC REPS, SACEUR AND CHIEFS OF ALLIED JOINTS STAFFS WAS THAT NATO INTERNATIONAL MILITARY REPS SHOULD HAVE "OBSERVER STATUS" IN MBFR NEGOTIATIONS. THEIR EXPERTISE AND BACKGROUND KNOWLEDGE COULD ONLY BE BROUGHT TO BEAR IF THEY WERE ALLOWED TO OBSERVE NEGOTIATIONS FIRST-HAND, AND THIS ADVICE WOULD BE OF GREAT VALUE TO ALLIED NEGOTIATORS. HE EXPRESSED CONFIDENCE THAT A MEANS COULD BE FOUND TO ASSURE THEIR PRESENCE AT MEETINGS.

3. IN SUBSEQUENT STATEMENT, GENERAL GOODPASTER ADDED THAT INTERNATIONAL MILITARY REPS SHOULD HAVE FULL ACCESS TO ALL SUBSTANTIVE DISCUSSIONS, INCLUDING EAST-WEST WORKING GROUPS AS WELL AS PLENARIES, SO THAT AD HOC GROUP AND NAC COULD GET BEST POSSIBLE MILITARY ADVICE FROM THEM. INTERNATIONAL MILITARY VIEWPOINT WOULD BE AN ESSENTIAL ADDITION TO PURELY NATIONAL ADVICE, BASED ON NATIONAL CONSIDERATIONS, FROM MILITARY MEMBERS OF INDIVIDUAL ALLIED DELEGATIONS. HE SUGGESTED THAT INTERNATIONAL MILITARY REPS COULD BE ACCREDITED AS MEMBERS OF NATIONAL DELEGATIONS. FULL TEXT OF STATEMENTS BY GENS. STEINHOFF AND GOODPASTER SENT SEPTEL.

4. SYG OBSERVED THAT STATEMENTS HAD POSED TWO QUESTIONS: WHETHER THEIR REPRESENTATIVES SHOULD BE PRESENT IN ACTUAL NEGOTIATIONS; AND WHAT PROCEDURES MIGHT BEST ACHIEVE THIS. CHORAFAS (GREECE) SUPPORTED PROPOSAL BY SACEUR AND MC CHAIRMAN, BUT OBSERVED THAT PROCEDURAL ASPECT MIGHT BE "DELICATE."

5. CATALANO (ITALY) SAID QUESTION REQUIRED FURTHER STUDY. ITALIAN AUTHORITIES RECOGNIZED VALUE OF MILITARY REPRESENTATION, BUT STILL HARBORED DOUBTS ABOUT EFFECT ON NEGOTIATIONS. BOSS (FRG) SAID BONN HAD BEEN "RESTRICTIVE" INITIALLY ABOUT HAVING ANY NATO INTERNATIONAL REPS PRESENT IN ACTUAL NEGOTIATIONS, AND WOULD WANT TO REFLECT ANEW ON QUESTION.

6. BAL (BELGIUM) SAID ALLIES NEED TO CONSIDER LIKELY OBJECTIONS OF CONFIDENTIAL

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WARSAW PACT STATES IN VIENNA TO ANY APPEARANCE OF BLOC-TO-BLOC NEGOTIATIONS, JUST AS THEY HAD IN CSCE TALKS EARLIER IN HELSINKI AND CURRENTLY IN GENEVA. HE CITED ALLIES' RECENT DIFFICULTY IN GENEVA IN ASSURING PRESENCE OF REPRESENTATIVES OF EUROPEAN COMMISSION IN CSCE COMMITTEE. SYG QUALIFIED BAL'S STATEMENT BY OBSERVING THAT VIENNA TALKS IN CONTRAST WITH CSCE, WERE IN FACT A BLOC-TO-BLOC MATTER, REGARDLESS OF WARSAW PACT VIEWS.

7. PECK (UK) ASKED IF MC CHAIRMAN WAS FULLY AWARE OF FACT THAT VIENNA PLENARIES HAD TO DATE BEEN FORMAL AFFAIRS TO RECORD DECISIONS REACHED IN LESS FORMAL NEGOTIATIONS. NAC SHOULD TAKE FULL ACCOUNT OF POSSIBLE SOVIET OBJECTIONS TO MILREPS PRESENCE. EVEN IF THEY

WERE IN NATIONAL DELEGATIONS, THEIR IDENTITY WOULD BE GENERALLY KNOWN. HE PERSONALLY DID NOT SEE MUCH HARM IN THEIR ATTENDANCE BUT THOUGHT ANY NAC DECISION SHOULD BEAR SUCH FACTORS IN MIND. BUWALDA (NETHERLANDS) SAID HIS GOVERNMENT HAD SIMILAR RESERVATIONS AND WOULD WISH TO STUDY THE QUESTION FURTHER.

8. IN VIEW OF HESITATIONS ON PART OF PERMREPS, SYG SAID QUESTION COULD NOT BE RESOLVED DURING THIS MEETING, AND PROPOSED THAT COUNCIL RETURN TO IT NEXT WEEK.

RUMSFELD

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